

**TAX POLICIES AND PERFORMANCE OF SMALL SCALE BUSINESS
ENTERPRISES IN MAKINDYE DIVISION
A CASE STUDY LUWAFU PARISH.**

BY

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**A RESEARCH REPORT SUBMITTED TO THE COLLEGE OF ECONOMICS
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DECLARATION

SSEKISAMBU PAUL of registration number 1163-05014-06461 solemnly declare that this research proposal is of my original work and has never been submitted in any institution or university for the award of any academic qualification.

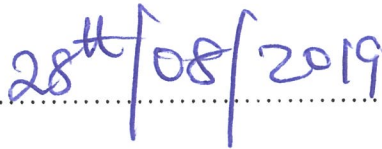
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APPROVAL

This is to certify that this research report was done by SSEKISAMBU PAUL under my supervision and is now ready for submission to the College of Economics and Management of Kampala international university.

Signature..........

Date.....

MS. IRAU FLORENCE

DEDICATION

I dedicate this report to my parents, my relative including my sisters, brothers, uncles and aunties, cousins and others. The same dedication will also go to my friends whose support and encouragement helped me to be who I am and who I will be. Without mercy of God I wouldn't have seen the light of education. Thank you very much for your support.

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would be failing my duty if I do not recognise the restless help rendered by several persons in my personal development growth, education and completion of this research proposal.

I have my heart to the Almighty, whose guidance is constantly a lamp of light for my pathways.

I am highly indebted of my dear parents who have sacrificed and foregone a lot to see me successful in whatever I do.

I extend my sincere thanks to the management and staff of Kampala International University, especially my supervisor Mrs Florence Irau who helped me through the process of this proposal from the start to the end.

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May the Almighty God reward you all abundantly.

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ABSTRACT

Tax policies that are set by government and tax authorities have influenced small business not only in Kampala district but also world over. This research looks at how tax policies have affected performance of small businesses in Kampala District, taking Luwafu Parish, Makindye division as focus of study. The study has been presented chapter by chapter basing on the objectives stated in chapter one subsection 1.4, which include; determining the effect of tax compliance on performance of small business enterprises, determining the effect of tax administration on performance of small business enterprises and examining the effect of tax assessment on performance of small business enterprises in Luwafu Parish, Makindye division.

The study used both stratified and simple random sampling techniques to draw representative samples and a sample size of 60 respondents was determined using Slovenes formula. Self-administered questionnaires were used to obtain response. During this research data was carefully collected, classified and analyzed using frequency tables and percentages were used to determine reliability of findings.

The findings of the study revealed that there is a relationship between tax policies and performance of small business enterprises in Luwafu Parish, Makindye division. In support of these findings over 80% of respondents were in strong agreement that; some of the factors that lead to non-compliance of tax payers include unfavorable policies employed by the government on these enterprise which include poor administration procedures, over valuation of businesses during tax assessments and limited stakeholder involvement. It was on this not that the researcher concluded that effective tax policies drafted by the government for small businesses would see improvement in their performance and vice-versa. The researcher finally recommended that the government and tax authorities in Kampala including Kampala Capital City Authority (KCCA) should set up policies which are small-tax-payer friendly such as they can equally benefit from their businesses. Inclusion of all stake holders and assessing businesses in the reach of tax payers was some of the recommendations drafted for the government. For mutual benefit purposes also, small business tax payers have been recommended to remit their tax dues in time so as the government can be able to extend effective services to them.

CHAPTER ONE

INTRODUCTION

.0 Introduction

This chapter presents the background upon which this study is based, purpose of the study, statement of the problem; objectives of the study research questions; hypothesis; scope of the study; significance of the study; and the conceptual framework.

.1 Background

.1.1 Historical perspective

Tax policies have influenced SMEs world over in different ways as far as since ancient times is concerned. A salt tax was levied on salt proportional to the amount of salt. This was done due to the volatility of salt as a preservative, and in some cultures nearly worthy its weight to gold. Notable examples of salt taxation include the French Gabelle, China under the Tang and Mongol Yuan, salt tax in India among others. In 1665 a tax called minister's money was payable in Ireland by households to fund the local church of Ireland minister. Hearth tax was a property tax in England and Ireland in 14th and 17th centuries respectively collected during the Mandevell levied on each family unit. In addition a Poll tax acted as a pre-requisite to the registration of voting in many States of America. It emerged in 19th century (Dawson, 1989).

In Africa the Hut tax was among the first tax policies introduced by the British colonialists on per hut or household basis. It was variously payable in monetary terms, labor, gains or stock. It benefited the colonial authorities in four major ways of broadening the cash economy, supporting the currency (Charntalism), raising money and forcing Africans to labor in the colonial economy. Hut tax was introduced in countries like South Africa (1857-1908), Zimbabwe (1894), Sierra Leone (1898) and North Rhodesia (now Zambia). (Dawson, 1989).

In east Africa the first tax to be introduced was hut tax in 1900 by the British colonial administrators through institutions of systems of compulsory public works like road construction, building administration headquarters and schools, clearance of forests and other similar work (Munda, 2011).

Taxation in Uganda stretched its history way back in 1900 with hut tax, whose main objective was to attract citizens into monetary production. Following the introduction of cotton growing in Uganda, the hut tax was transformed into poll tax in 1905. This was followed by tax legislation of 1919, income tax of 1939, PAYE of 1962, VAT of 1996 among others. All tax reforms that have existed in Uganda and elsewhere have always aimed at enhancing on foreign resources that have put most countries into perpetual debt servicing (Uganda Revenue Authority Act, 1996)

Performance of small and medium enterprises worldwide have been recognized as engines of growth and development and in many countries there has been some considerable effort to support them so as to create necessary employment opportunities, incomes and productive capacity (Harper 1984 and Felsenstein 1990). According to Tulip and Bikerezo (1993) business enterprises in Uganda contribute about 20% of Uganda's GDP. They further said that this figure may be much higher than Uganda's GDP is constituted of mostly agricultural production. This is mainly by small holders who may not even fit in the definition of small and medium enterprise. Besides since a great component of GDP is a non monetary used and largely subsistence, it is possible that the contribution of business enterprises is much larger than 20%. Ministry of planning and economic development (1992) reported that over 80% of Uganda's manufacturing output is by small and medium enterprises. The sector also employs up to 2.6 million people in Uganda (Uganda investment authority 1996). Mutazindwa (1997) reported that despite the importance of small and medium enterprises, they appear not to have been successful in the Saharan Africa. Many studies have been done and indicate that these businesses have a variety of problems some of which are managerial and lack markets (Sewanyana 1992) and (Wanyana 1991). Since the small units have been identified as important, they are supported in their development.

1.1.2 Theoretical perspective

Ability-To-Pay theory

The ability-to-pay principle was scientifically extended by the Swiss philosopher Jean Jacques Rousseau (1712-1778), the French political economist Jean Baptist Say (1767-1832) and the English economist John Stuart Mill (1806-1873). As the name suggests, it says that the taxation should be levied according to an individual's ability to pay. It says that public expenditure

ould come from “him that hath” instead of “him that hath not”. The principle originated from the sixteenth century, this is indeed the basis of ‘progressive tax,’ as the tax rate increases by the increase of the taxable amount. This principle is indeed the most equitable tax system, and has been widely used in industrialized economies. The usual and most supported justification of ability to pay is on grounds of sacrifice. The payment of taxes is viewed as a deprivation to the taxpayer because he surrendered money to the government which he would have used for his own personal use. However, there is no solid approach for the measurement of the equity of sacrifice in this theory, as it can be measured in absolute, proportional or marginal terms. Thus, equal sacrifice can be measured as (i) each taxpayer surrenders the same absolute degree of utility that s/he obtains from her/his income, or (ii) each sacrifices the same proportion of utility s/he obtains from her/his income, or (iii) each gives up the same utility for the last unit of income; respectively. (Mill, 1873)

In order to satisfy the idea of justice in taxation, J.S. Mill and other classical economists have suggested the principle of proportionate in taxation. These economists were of opinion that if these taxes are levied in the same proportions to the income of individuals, it will automatically equal sacrifice. The modern economists however differ with this view by asserting that when incomes increase, the marginal utility of income decreases. The equity of sacrifice can be achieved when persons with high incomes are taxed at a higher rate than those with lower incomes. They favor progressive system of taxation in all modern systems. (Mill, 1873)

1.1.3 Conceptual perspective

According to Manasseh (2000), a tax is generally referred to as a compulsory levy imposed by government upon assessment of various categories. And that taxation is a compulsory and non-refundable contribution imposed by the government for public purposes.

1. Tax is a mandatory financial charge or some other type of levy imposed upon a taxpayer (an individual or other legal entity) by a governmental organization in order to fund various public expenditures. A failure to pay, or evasion of or resistance to taxation, is punishable by law.

Performance.

Performance is a set of management and analytic processes that enables the management of an organization performance to achieve one or more pre-selected goals. By performance the

researcher will concentrate on the following dimensions, effectiveness, Profitability which measures the overall effectiveness of the management organization in generating profits e.g. profit contribution but segments, margin spreads. Productivity which measures employee output. Performance of small and medium enterprises involves taking a closer look and forecasting budgets and planning as well.

Tax policy is the choice by a government as to what taxes to levy, in what amounts, and on whom. It has both microeconomic and macroeconomic aspects. The macroeconomic aspects concern the overall quantity of taxes to collect, which can inversely affect the level of economic activity; this is one component of fiscal policy. The microeconomic aspects concern issues of fairness (who to tax) and allocative efficiency (i.e., which taxes will have how much of a distorting effect on the amounts of various types of economic activity).

Tax compliance is the degree to which a taxpayer complies (or fails to comply) with the tax rules of his country, for example by declaring income, filing a return, and paying the tax due in a timely manner.

Tax compliance is likely to become even more important with developments such as self-assessment and electronic commerce. This paper re-examines the meaning of tax compliance. It finds that existing definitions are usually too narrow to encompass the topic in full and a wider definition is offered. The paper describes the purpose of tax compliance and the factors that affect the willingness of taxpayers to comply with a tax system. It discusses two different approaches to tax compliance and suggests that caution should be shown in the use of penalties and the emphasis should be on assisting citizens to meet their tax obligations. Fortunately recent developments have seen closer cooperation between tax agencies and academic researchers. A pressing task is the development of an approach that incorporates both the economic and behavioural approaches to tax compliance and a successful strategy for tax compliance must give due weight to all relevant factors and their interaction. (Manasseh, 2000).

Tax administration. Tax administration law covers an enormous number of issues. An essay which attempted to cover each issue in detail would run on for volumes, rather than pages. To keep the discussion at a reasonable length, this chapter offers only an introduction to some of the issues involved.

Tax administration is the administration, management, conduct, direction, and supervision of the execution and application of a government, country or state's taxation laws and related statutes

Tax assessment

The making out a list of property, and fixing its valuation or; it is also applied to making out a list of persons, and their several occupations, chiefly with a view of taxing the said persons and their property.

Small scale business enterprises

In Uganda a small business enterprise is an enterprise employing up to four people, with an annual sales/revenue turnover or total assets not exceeding Uganda shillings 10 million. In Uganda a considerable fraction of businesses are sole traders operating small scale businesses, locally owned and managed by individuals or families and often with few employees working at a single location, (Uganda Development Bank Report, 2008).

1.4 Contextual perspective

The study will be carried out in Luwafu Parish located in Makindye division in Kampala District. This area will be chosen as a case study because it is near the researcher's access and also due to the availability of small scale businesses. These small and medium businesses also bear a wide tax burden which has led to their poor performance therefore, it was against this background that the researcher undertook the study to investigate more about the problem using Luwafu Parish in Makindye division as a case study to evaluate the impact of taxes on performance of businesses. It is owned by foreign investors and managed by private individuals who some time employ employee nationals.

1.2 Statement of the problem

Taxes are raised by the government to generate revenue used to provide services such as health centers, telecommunication, road construction, schools and electricity among others to the public. This has helped to improve the performance of small scale business enterprises. Despite the provided services by the government, small scale enterprises' performance is still very poor. This could be due to the increasing tax burden brought about by tax rates which are revised annually. These rates seem to be taking an upward trend (Nsubuga D, 1994) which has led to slow development and sometimes winding up of some small scale business enterprises. In addition to

is, taxes are usually imposed to these small enterprises without a clear assessment of their business which lead to non-compliance by the same businesses. It is therefore upon this background that the researcher is undertaking to examine the effect of taxes on performance of small business enterprises in Luwafu Parish, Makindye Division.

.3 Purpose of the study

The purpose of this study was to determine the effect of tax policies on performance of small business enterprises in Luwafu Parish.

.4 Objectives of the study

- i. To determine the effect of tax compliance on performance of small business enterprises in Luwafu Parish.
- ii. To determine the effect of tax administration on performance of small business enterprises in Luwafu Parish.
- iii. To examine the effect of tax assessment on performance of small business enterprises in Luwafu Parish.

.5 Research questions

- i. What is the effect of tax compliance on performance of small business enterprises in Luwafu Parish?
- ii. What is the effect of tax administration on performance of small business enterprises in Luwafu Parish?
- iii. What is the effect of tax assessment on performance of small business enterprises in Luwafu Parish?

.6 Study hypothesis

This study assumed a null hypothesis that states that;

H₀: there is no significant relationship between taxes and performance of small business enterprises.

.7 Scope of the study

.7.1 Subject scope

This study covered small scale business enterprises in Luwafu Parish basing on the objectives already stated in 1.4 above. The insight study ensured that issues related to taxes in regards to tax policies, tax administration, tax compliance and tax assessments are critically handled.

.7.2 Geographical scope

The study was carried out in Luwafu Parish located at in the capital city- Kampala. This area was chosen as a case study because it is near the researcher's access and also due to the availability of small scale businesses. This helped the researcher to intensively collect the required data for the study.

.7.3 Time scope

This research was conducted for a period of four months (that is, February to May). This period will be used because the researcher believes that she would be able to coherently gather information from respondents as it would enable them (respondents) to give responses that are typical of their opinion from observations to be made over the period.

The researcher also used the data from business owners and tax collection authorities (URA and UCCA) in Luwafu Parish cited from 2010-2017.

.8. Significance of the study

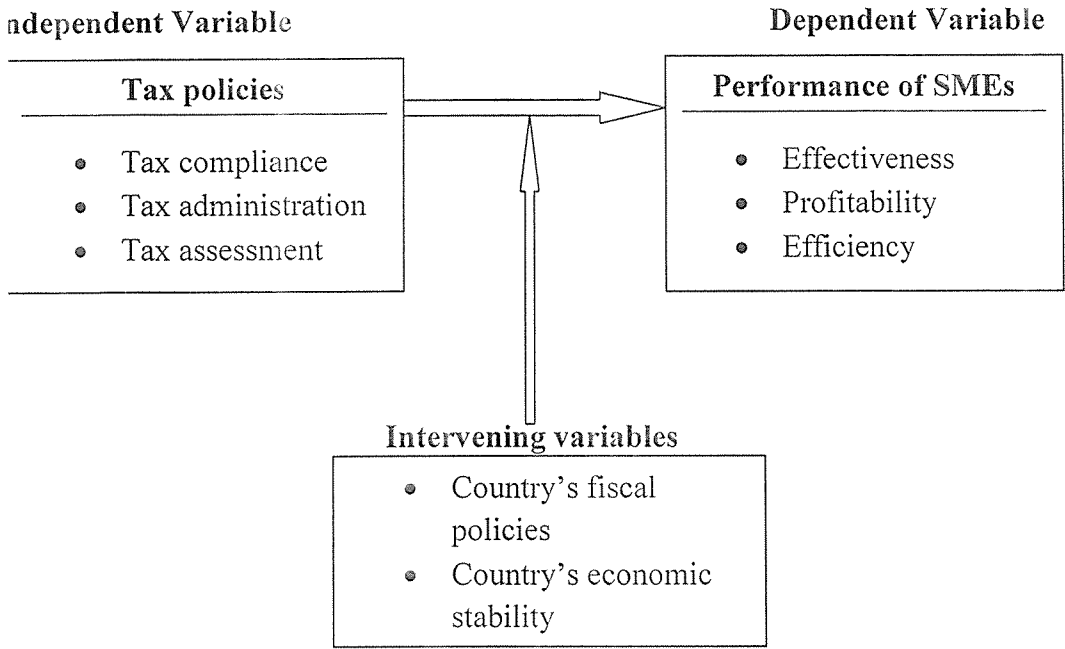
The findings of this study were significant/ helpful in the following ways;

To scholars and researchers; the findings of the study are expected to contribute to the existing literature regarding tax policies and performance of Small business enterprises.

To the company management; the study will help the management of small business enterprises and tax authorities in Luwafu Parish and Uganda at large to adjust to the better tax policies that are convenient for both parties.

To the researcher; the accomplishment of this study will enable the researcher to acquire hands on skills about processing of research work and data analysis. This research will enable the researcher to handle such related work with a lot of proficiency and precision.

3.9 Conceptual Framework



Source: Adopted and modified basing on the information from Rametse, 2001

CHAPTER TWO

LITERATURE REVIEW

2.0 Introduction

This chapter contains the existing literature by different scholars or research studies cited from secondary data sources like magazines, journals, newspapers, textbooks, internet among others. It includes the objective review, conceptual review, and the theoretical review.

2.1 Theoretical Review

Ability-To-Pay theory

As the name suggests, it says that the taxation should be levied according to an individual's ability to pay. It says that public expenditure should come from "him that hath" instead of "him that hath not". The principle originated from the sixteenth century, the ability-to-pay principle was scientifically extended by the Swiss philosopher Jean Jacques Rousseau (1712-1778), the French political economist Jean Baptiste Say (1767-1832) and the English economist John Stuart

Mill (1806-1873). This is indeed the basis of 'progressive tax,' as the tax rate increases by the increase of the taxable amount. This principle is indeed the most equitable tax system, and has been widely used in industrialized economies. The usual and most supported justification of ability to pay is on grounds of sacrifice. The payment of taxes is viewed as a deprivation to the taxpayer because he surrendered money to the government which he would have used for his own personal use. However, there is no solid approach for the measurement of the equity of sacrifice in this theory, as it can be measured in absolute, proportional or marginal terms. Thus, equal sacrifice can be measured as (i) each taxpayer surrenders the same absolute degree of utility that s/he obtains from her/his income, or (ii) each sacrifices the same proportion of utility he obtains from her/his income, or (iii) each gives up the same utility for the last unit of income; respectively, (Mill, 1873).

2 Conceptual Review

2.1 Tax policies.

Ministry of finance, planning and economic development identified the following tax policies (2014), initiate, evolve and formulate tax policies to achieve economic policy and objectives and raise domestic revenues to finance the government budget. Evaluate and advise on impact of tax policy on tax payer and economy. Make annual and medium term recurrent revenue forecasts, and revenue performance reports. Coordinate and supervise URA operations to ensure effective implementation and realization of revenue targets. Coordinate organizations like Bank of Uganda, UIA, private sector foundation and others on taxation matters. Identify new avenues of widening the tax base. Draw up appropriate legal requirements for revenue collection and related legislation. Participate in EAC negotiation, COMESA and WTO activities. Handle negotiations of double taxation agreements, investment, and promotion and protection agreements. The World Bank has influenced many countries in under taking tax reform policies for the case of Uganda; the tax base has remained significantly narrow since independence leading to inadequate tax ratio. The composition of tax revenues has been predominantly important. Small scale businesses are taxed differently compared to corporation or business with an annual turnover of about 50 million shillings. Medical practices, engineering services, accounting and audit practices are tax payers when their turnover is less than 50 million. According to Balunywa (2010) taxation policy was introduced by the government to promote performance of businesses. Despite the fact that the policy was introduced to promote business performance, they have continued to perform poorly (Kiiza 2009). Uganda has no clear reforms to support businesses for example harmonization of tax rates and new tax incentives. Such tax reforms seek to avoid double taxation, tax evasion and strengthen the rights of the tax payers in tax laws. However Ddumba (2004:415) argues that tax reforms policy in Uganda focuses on the legal structures that govern the administration of the tax regime rather than supporting the improvement of entrepreneurial enterprises. Therefore this paper critically analyses the taxation policy on business enterprises in Uganda

2.2.2 Performance of small and medium enterprises

Kitinisa (2004) describes performance of small scale business as the ability to attain its goals by using resources in an efficient manner; the goals of the organization include survival profit

aking and expansion. Pandey (1979) looks at financial analysis as a measure of the organization or business performance. The assessment of business entities has a well established methodology that includes computations and interpretation of univariate predictions of performance are single ratios calculated for efficiency (Makerere business journal 1996). The research is to consider performance of small scale business as the ability of the business: (i) to meet its tax obligations (ii) covers its operating expenses and still retain some profits which can then be used for reinvestment or otherwise (iii) the ability of the business to make sales that sustain its expenses. Since the 1990s, studies utilizing descriptive statistics have documented factors in the business environment which hinder the performance of Ugandan micro and small enterprises (MSES).

Business enterprises include both small scale and medium business enterprises. according to income tax act (1997) business enterprises include both small and medium enterprises. The Ugandan economy is supported mainly by medium and small scale enterprises contributing about 90% of the private sector production. (Uganda investment authority 2008). United Nations conference on trade and development (UNCTAD) defined SMEs firms as those that employ 5 to 100 persons (Neelamegham 1992) while the government of Uganda classifies SMEs as business firms employing 5 to 50 people and with a growth turnover of less than 50 million shillings per annum. (small scale) and 51 to 500 (medium scale). Kasekenda and Opondo (2003) takes SME are important to social economic transformation and it is established that such business enterprises employ 22% of the audit population in developing countries (Daniels and Ngwira 1993). MSEs are enterprises employing a minimum of 50 people (Uganda government or ministry of finance and planning 2008). Most of the enterprises in Uganda 92% employ up to 19 people and offer jobs to 90% of the non-farming active population (Uganda Bureau of statistics UBOS 2003, 2007).

3 Related literature.

3.1 Tax administration and performance of small businesses

Tax administration should be effective in the sense of ensuring high compliance by taxpayers, and efficient in the sense that administrative costs are low relative to revenue collected. Good tax administration requires strong technical capacity by the administrative agency but also a

well-designed tax. The administrative agency should be able to identify and evaluate the effects of both current tax policies and tax policies under consideration, be able to simplify the current tax system if needed, within the economic and political spectrum, be aware of any law changes and emerging avoidance practices, and maintain a connection between the rule of law and tax administration.

It is commonly argued that small taxpayers pose a problem for tax administration. In fact, tax administrations, by and large, have formed the opinion that, given the disproportionate revenue share taken from large taxpayers, it is beneficial to set up large taxpayer units (LTU) that should be allotted a larger share of administration resources than their numbers would suggest. Indeed, LTUs are so popular among advisors on tax administration policy that, without an LTU, a tax administration is unlikely to be called modern. (Rametse, 2001).

The flip side of this argument is that small taxpayers cannot be expected to pay tax on the basis of a complex tax structure and that a simplified tax regime needs to be set up for them. This is the genesis of the idea of a “single tax”, or *impuestounico*, or *monotributo*, that emerged mainly in Latin America, though the idea has certainly not been confined to this part of the world alone. Within such a framework, small taxpayers would have to pay only one tax, combined from various taxes that larger taxpayers would have to pay separately. On the basis of the introduction of such a composite tax, many tax administrators have argued that tax evasion among small taxpayers has gone down. (Rametse, 2001).

Improving revenue performance is an important objective of public sector reform in many developing countries. However, while the options and reform priorities for tax policy reform often are clear and the necessary process to prepare changes in tax legislation is pre-determined, the development of a tax administration reform strategy often involves overcoming various serious bottlenecks simultaneously without a clear indication of priorities and limits (Rametse, 2001).

Vito Tanzi and Anthony Pellechio in the IMF Working Paper on the Reform of Tax Administration (WP/95/22) listed essential elements required for successful tax administration reform: An explicit and sustained political commitment, A team of capable, hardworking officials dedicated full-time to tax administration reform, A well-defined and appropriate

strategy, Relevant training for staff, Additional resources for the tax administration or, at least, some reallocation of resources and Changes in incentives for both taxpayers and tax administrators.

Technical assistance projects can help improve the reform strategy, the quality of training, and the development of incentive systems. However, the commitment on the political and the managerial level to reform tax administration and equip it with sufficient budgetary resources to perform its activities, are pre-conditions for technical assistance for tax administration reform and no TA operation should be launched without carefully checking this commitment.

Reforming tax administration requires an understanding of its problems (Tanzi/Pellechio, iii). In its main part it addresses key issues of tax administration environment and performance. The questions listed should unveil the most critical deficiencies in the functioning of a tax administration and the most important reform priorities in the transformation process to a modern and effective revenue authority. For such a major exercise a special 'Diagnostic framework for Revenue Administration' has been prepared and is available on the web page of the World Bank Tax Policy and Administration Thematic Group (Rametse, 2001).

Tax administration processes are interdependent. Selective reform efforts in one area will show limited results in a tax administration with generally weak performance. An improvement in the audit selection process, e.g., will have limited impact on tax revenues, if the collection function of the tax administration is not performing; and the establishment of a Large Taxpayer Unit will not be effective, if due to a lack of training qualified tax inspectors are not available to staff the unit. A comprehensive reform approach therefore is compelling to improve the efficiency and effectiveness of highly ineffective tax administrations. (PREM note Number 33, October 1999: An anti-corruption strategy for tax administration).

3.2 Tax compliance and performance of small businesses

During the 1980s structured research into tax evasion and non-compliance became widespread following the political concerns in the United States of an increasing "tax gap." Initially, the literature which emerged from the United States had a strong focus on economic theory. Utility theory, developed by Allingham and Sandmo, assumed taxpayers to be 'utility maximisers' in

decisions of tax reporting and compliance, where tax evasion was viewed as worthwhile if the financial gains purely outweighed the financial costs. (Kaplan et al., 1986).

More recently, however, tax compliance studies have been based on social and psychological theories. Research studies in this field have argued that the human element plays a vital role in individual taxpayer compliance decisions. However, while the tax compliance literature has emerged from a wide variety of disciplines, there has been a lack of consensus and agreement as to why people do or do not pay their taxes. Indeed, the tax compliance literature indicates that there are still many research gaps that need to be filled with respect to issues concerning tax morals, tax fairness and deterrence measures, for the likely improvement in overall taxpayer compliance. (Milliron, 1986).

This chapter which undertakes a synthesis, generally chronological in order and by category, critically reviews and evaluates the state of knowledge of taxpayer compliance to 2012. In particular, studies based on the theory of economics that explain the change in taxpayer compliance behavior, and others based on the theories of psychology and sociology that explain the varying levels of taxpayer compliance, reveal that some combination thereof is optimal in improving overall compliance. (Milliron, 1986).

The focus in this chapter is upon three compliance variables which have been predominant throughout the review of the literature. They include the economic variable of deterrence, which comprises the likelihood of being caught and the range of penalties applied to those who are caught, and the psychological variables, including moral values and the perceptions of equity and fairness held by taxpayers. The first of these variables has been identified by scholars of the economic school of compliance, whereas the latter two variables come from the social and fiscal psychology school of compliance. (Kaplan et al., 1986).

Tax compliance is fulfilling all tax obligations as specified by the law freely and completely. Tax compliance means submitting a tax return within the stipulated period, correctly stating income and deductions, paying assessed taxes by due date and paying levied taxes. Through the correct declaration and paying on time of an SME's taxes, the company ensures budget transparency and prevents itself from being legally prosecuted¹. The complexity of tax laws, the high discretionary powers of tax officials, the low cost of punishment are only some factors creating

opportunities for corruption in revenue administration². An SME can resist bribery demands from tax officials only if it is in fact declaring correct revenues and paying taxes on those revenues (Kaplan et al., 1986).

Good tax management starts with good record keeping, especially financial records.⁴ Make sure your financial staff is trained in accounting such as classification and recording of monetary transactions and compilation of statements. One possibility to ensure tax compliance is to use tax compliance software. This is software that ensures tax compliance for income tax, corporate tax, VAT, service tax, customs, sales tax, use tax, or other taxes its users may be required to pay. The software automatically calculates a user's tax liabilities to the government, keeps track of all transactions (in case of indirect taxes), keeps track of eligible tax credits, etc. The software can also generate forms or filings needed for tax compliance. The software will have pre-defined tax rates and slabs and can allocate income or revenue in the right slab itself. The aim of the software is to provide the user with easy way to calculate tax payment and minimize any human error. Tax compliance software has been present in developed countries for long in the form of tax calculators mainly for direct taxes, such as income tax and corporate tax. Gradually some more complex and customized tax compliance software were designed and developed by organizations around the globe, (Milliron, 1986).

If the nature of your business is fairly consistent from year to year, you may be able to manage your business taxes by yourself. However, you may be better off the first year to hire a tax advisor, e.g. in order to manage the accounts during big projects or to review tax declarations. Of course the impartiality, professionalism and integrity of the external accountant needs to be assured.

3.3 Tax assessment and performance of small scale enterprises.

Tax assessment occurs when an asset's value must be determined for the purpose of taxation. Assessments are made annually on certain types of property, such as homes and cars; other assessments may be made only once. For example, homes are often valued every three or four years according to their physical condition and comparable values of surrounding residences, (Boice, 2004).

he process by which the financial worth of property is determined. The amount at which an item is valued. A demand by the board of directors of a corporation for the payment of any money that is still owed on the purchase of capital stock. The determination of the amount of damages to be awarded to a plaintiff who has been successful in a lawsuit. The ascertainment of the pro rata share of taxes to be paid by members of a group of taxpayers who have directly benefited from a particular common goal or project according to the benefit conferred upon the individual or his or her property. This is known as a special assessment, Boice (2004).

he listing and valuation of property for purposes of fixing a tax upon it for which its owner will be liable. The procedure by which the Internal Revenue Service, or other government department of taxation, declares that a taxpayer owes additional tax because, for example, the individual has understated personal gross income or has taken deductions to which he or she is not entitled. This process is also known as a deficiency assessment, Welsch (1987).

he most popular form of assessment is done on properties in order to calculate the amount of property tax owed to a municipality, township or county. These assessments are done by an assessor, who evaluates the physical structure of a property, its overall condition, land size, etc. and compares these to other comparable properties in the same area. This assessment is then used to determine just how much tax is owed by the property owner. The assessments are done by a tax assessor, who is typically appointed or is an elected official. That person will determine the values of properties in a specific area. The information gathered by the assessor is then used by local governments to set tax rates in order to support the community's annual budget. Sometimes the assessor will visit the property, but that's not always the case, Welsch (1987).

Some states have requirements of how often they need to visit properties in order to determine their values. Most assessed values are determined by real estate data, which means an on-site visit may not always be necessary. In some areas, the assessed value is the market value, but in others, the market value is multiplied by an assessment rate to determine the assessed value. Property owners do have the right to contest their assessment if they do not agree with the original value assigned by the assessor. Perhaps it's too high, or there were certain factors that were not considered in the original assessment. That's when a reassessment, or a second valuation, can then be done. If you want to know whether your home was properly assessed,

ou should take a look at the assessments of comparables, or any other homes sold in the area. This information can be found on several popular real estate websites or through your municipality. The other option is to hire your own appraiser to do the job. While it may be an added expense, you may get a more accurate value placed on your property. One important factor to note that while you can disagree with the property assessment, you can't necessarily contest your property tax bill, Boice(2004).

Once the assessment is complete, it goes to the municipality, township or county to determine how much you will owe in property taxes. These taxes pay for amenities used by the community including public schools, libraries, parks, swimming pools and other recreational activities, sanitation, fire, police and sewage services, and roads. Some people believe that a low property assessment will automatically decrease their tax bill. But that isn't always the case. Your tax bill can increase even if the assessment on your property can drop, and the same can be true in the reverse, Boice(2004).

.4 Concept of Small Scale Enterprises

Small scale enterprises have been defined variously by many individuals and institutions using various yardsticks such as numbers of employees, volume of sales, value of assets, or the volume of deposit in banks (Ademola,2014). The National Economic Reconstruction Fund (NERF) defined small and medium enterprises with a criterion that projects to be financed by the firm should have a total fixed asset cost (including land) of not more than N10million. The Federal Ministry of Industry (in respect of the small scale industries credit scheme) sees small scale industry as any manufacturing, processing or service industry with capital investment not exceeding N150,000 in machinery and equipment alone. A small business is any manufacturing, processing or servicing industry that satisfies any or all of the following conditions: Capital, but excluding cost of land and not exceeding N750,000 ii. Staff strength not exceeding 5 persons and wholly Ugandan owned. iii. A manufacturing, processing or servicing industry, exceeding the units of investment stated is relatively small compared to prevalent size of plant and the technology is fairly labour intensive, Atijosan (2014).

According to Ademola et al (2012), Small scale enterprises are catalysts for world's economic growth and development which have dominated the industrial sector of both developed and underdeveloped countries. Aruwa (2013) believed that Uganda's industrial sector

dominated by small and medium scale enterprises (SMEs) which accounts for 90% in terms of number of enterprises, as compared with other developed countries where more than 98% of all their enterprises belong to SME sector, about 80% of the total industrial labour force in Japan is SME, 50% in Germany, 46% in USA are employed in smaller firms. Central Bank of Uganda defined small scale enterprises as all businesses with a total assets investment of less than one million, an annual turnover of less than one million and with a total number of employees of less than fifty (World Bank Mapping 2001). In addition, the International Finance Corporation (IFC) and Corporate Affairs Commission in 2001 further justified that Uganda's industrial sector is dominated by SMEs, estimated to be about 90% of the sector employing less than 50% of the people (HPACI 2002). Given the place occupied by the SMEs in Uganda's industrial sector, it is expected that the success of the Ugandan economy would be partly dependent on the success of the SMEs, Atijosan (2014).

Uwonye (2014) pointed out clearly that SMEs are catalysts for Uganda's economic growth and development. He believes that through so many SMEs, Uganda has great potentials for success and growth, sales of large volume of goods etc. Even though, some of them have adequate capital, many of them fail due to poor financial management operations, Atijosan (2014).

4.1 Small Business Enterprises' Threats

There are a lot of threats that bedevil small businesses and stunt their growth. Although there are some problems peculiar to a particular country, the challenges faced by SMEs in different countries and geopolitical divisions are basically the same. For instance, a survey of Turkish SMEs by Organization for Economic Co-operation and Development (OECD) in 2004 showed that they were suffering the consequences of policy inconsistency, poor access to finance, insufficient know-how and low level of technology, and so many others, Atijosan (2014).

The same problems were also registered by other authors concerning other regions like the Philippines, Malaysia and other European states and of course in Sub-Saharan Africa-Uganda inclusive as shown by different authors on the issue. Uzor (2014) believes that the constraints faced by SMEs in developing countries are not only accentuated with ineffective policy design, but also by market failures in the region. Their lack information technology and knowledge of automation is gradually being reduced given that they serve as contractors for larger firms particularly the foreign manufacturing firms, Aderemi (2003).

major difficulty faced by SMEs is that of lack of access to short and long term capital. A publication of the Weekly Trust of Saturday, January 22, 2011 recognizes the fact that collateral based financing has become increasingly difficult for SMEs, whether as existing businesses, in their expansion states or as startups hence more SMEs are resorting to viability lending in which they obtain loans based on the viability of the business and health of cash flow. Banks are usually reluctant to lend to SMEs and this is because of problems such as the SMEs' inability to meet the bank's lending requirements, promoters' low education, management and entrepreneurial skills and poor and unreliable financial records which makes financial review difficult. (Aderemi, 2003). There is also the problem of unsound accounting system and lack of full financial disclosure (Jan, Areetey & Ahene, (2004) buttressed this assertion by listing lack of access to land, utility installation and services, and import procedures as constraints to SME growth. Summarily, these problems make SMEs a "high-risk" venture. The above named reasons are in and of themselves problems that impede SME growth because not only do they become obstacles in accessing financing, they are capable of hindering growth on their own, Atijosan (2014).

In Uganda, the problems faced by SMEs as posited by Oboh (2002); Okpara (2000); Wale-Awe (2000) and Chu, Kara & Benzing, (2008) include astronomically high operating costs; lack of transparency and corruption; and the lack of interest and lasting support for the SMEs sector by government authorities, dilapidated state of Infrastructural facilities, unreliable employees and weak economy, unsafe location, undependable electricity supply are common phenomenon, Moareso (2012).

5. The relationship between tax policies and performance of small scale enterprises

According to Tomlin (2008), (economists argue that the resources smaller companies direct towards tax compliance are resources that could otherwise be used for reinvestment, facilitating future growth. Hence, there is a belief that taxes and a complex tax system put disproportionate pressure on smaller businesses. Small taxpayers under the regular system of taxation are discriminated against, since the compliance requirements, cost of compliance and tax rate are the same for both small and large enterprises. (Tomlin, 2008)

Reducing the compliance costs and tax rate increases the small enterprises profit margin. It also increases the Government's tax revenue, since the simplified provisions for a micro enterprise

historically reduce the size of the shadow economy and the number of non-complying registered taxpayers (Vasak, 2008).

Furthermore, SMEs usually have to operate in an overbearing regulatory environment with the plethora of regulatory agencies, multiple taxes, cumbersome importation procedure and high port charges that constantly exert serious burden on their operations. Many SMEs have to deal with myriad of agencies at great cost. As stated earlier they are heterogeneous and these differences in size and structure may in turn carry differing obligations for record-keeping that affect the costs to the enterprises of complying with (and to the revenue authorities of administering) alternative possible tax obligations. Public corporations, for example, commonly have stronger accounting requirements than do sole proprietorships, and enterprises with employees may be subject to the full panoply of requirements associated with withholding labor income taxes and social contributions (International Tax Dialogue 2007).

An overly complex regulatory system and tax regime or one opaque in its administration and enforcement makes tax compliance unduly burdensome and often have a distortionary effect on the development of SMEs as they are tempted to morph into forms that offer a lower tax burden or no tax burden at all (Masato, 2009) and this results in a tax system that imposes high expenses on the society. A poorly executed tax system also leads to low efficiency, high collection charges, waste of time for taxpayers and the staff, and the low amounts of received taxes and the deviation of optimum allocation of resources (Farzbod, 2000). Existing empirical evidence clearly indicates that small and medium sized businesses are affected disproportionately by these costs: when scaled by sales or assets, the compliance costs of SMEs are higher than for large businesses (Weichenrieder, 2007). Among the factors militating against SME tax compliance with are: high tax rates, Low efficiency, high collection charges, waste of time for taxpayers and the staff, and the low amounts of received taxes and the deviation of optimum allocation of resources (Farzbod, 2000). Others according to Yaobin, (2007) are double taxation, no professional tax consultancy, weak tax planning, high taxation cost, (Farzbod et. al, 2000).

Although there are Factors that Favour the Growth of SMEs in Uganda, the support needs to be increased, standardized and systematic. Iwuji (n.d) believes that it is the role of the government to provide an enabling environment and social services that support businesses and persons.

his means enhancing the investment climate in Uganda for increased economic growth and subsequent tax contribution from all citizens which is necessary because a good number of SMEs operate in the informal economy due to the fact that they deem the tax environment within which they operate unfavourable. These SMEs constitute untapped revenue potential and an uneven playing field in many countries (International Tax Dialogue, 2007) as such they need to be captured by the tax net. The legislation is a necessary regulator for protection of the business environment and security of the economic agents, for establishment of the necessary social security regulations but at the same time it hampers the business with additional expenditures and administrative obstacles, which place in different positions the SME. The big companies have more choices possibilities. They can either share part of the staff or hire people to deal only with studying the legal requirements and complying with the new regulations, or contract some personal service firm (like E&Y, Deloitte and Touché, Price Waterhouse etc) to deal with their tax compliance, planning etc. For SME this is a great expense out of their capabilities (Smatrakalev, 2006). Shahroodi, (2010) believes that for a tax system to be efficient, the tax policy needs to be designed such that the tax rates are appropriate and rational, the exemptions are lower in amount, the tax collection organization are more efficient, the tax burden of the indigent people should be lighter and the fight against corruption and tax evasion should be much more intense. Tax policies can be designed in such a way that they do not only directly affect SMEs but also indirectly push for their growth for example the practice in China where tax policy has been designed to encourage SME financing by granting exemptions from business tax for financial corporations that provide guarantee for loans to SMEs and granting tax reductions to market entities and venture capitalists that invest in high-tech SMEs the tune of 30% of the investment value. (Smatrakalev, 2006).

Another way is by designing tax policies that encourage human capital training. (Yaobin, 2007) declared that special tax regimes for SMEs may be appropriate policy instruments for minimizing the cost of collection.

It is important to note that the awareness of the dangers of inadequate attention to the taxation of SMEs has grown. It can lead, for example, to distortions of competition as a result of uneven tax enforcement, with incentives created to limit growth and to avoid tax through artificial splitting of enterprises. Not least, voluntary compliance by larger enterprises themselves, and by wage earners, may be undermined by the (correct) perception that their smaller counterparts, or better-

If neighbors, are getting away with poorer compliance. Hence government intervention will help maintain balance while helping countries exploit the social benefits from greater competition and entrepreneurship. Furthermore, policy incentives such as tax rebate for SMEs that put effort on local sourcing of raw materials, serious in adding value to commodities for exports and other business ethics, should be employed by government. Similarly, government should increase funding for the development of the sub-sector through direct budgetary allocations and enhance private sector investment opportunities that will focus on specific areas of capacity enhancement. (Yaobin, 2007).

Tax law should be simplified continuously, mainly for three reasons, namely to lower both compliance costs and administrative costs, to reduce uncertainty faced by taxpayers; and to improve the levels of voluntary compliance (Kasipillai, 2005). And also tax law should be simplified continuously, mainly for three reasons, namely to lower both compliance costs and administrative costs, to reduce uncertainty faced by taxpayers; and to improve the levels of voluntary compliance (Kasipillai, 2005). Pro-business (and Pro-SME) Tax regimes and enforcement should be simple, consistent and predictable, (International Tax Dialogue, 2007).

CHAPTER THREE

RESEARCH METHODOLOGY

3.0 Introduction

This chapter describes the research methodology of the study that was used to achieve the objective of the study. This chapter therefore describes the research approach, research design, population, sample size, sampling technique, nature of data, data collection instruments, data quality management, data analysis and presentation, ethical considerations, and limitations of the study.

3.1 Research approach

In this chapter the methods used to get to the findings and the conclusions of the research are discussed. The methods were employed in order to get representative data that could be applied to the communities of Luwafu Parish, Makindye Division, which was the focus of the study. The study aimed at establishing the effect of taxes on performance of small scale business enterprises. The research process that was used is presented in this chapter. It explains the methods that were used to collect data; how respondents were selected and how findings were arrived at. In addition a discussion of how the data was processed and analyzed is presented.

3.2 Research design

The researcher used a cross sectional survey design basing on the use of qualitative and quantitative approaches that were adopted to establish the effect of taxes on performance of small scale business enterprise. In this study, data was collected using both primary sources like questionnaires and interviews and secondary data sources. This design was used for profiling, defining, segmenting, estimating, predicting, and examining associative relationship between the IV and DV.

3.3 Study population

The study population refers to the large groups of people or things from which a desired sample is selected (Ruane 2005:105). The study population for this research comprised of 71 members representing retail shops, salon operators, carpenters and mobile money operators Luwafu Parish in Makindye division.

4 Sample size

his research involved 60 respondents. The sample was selected by the researcher to be presentative enough of the entire population. This particular sample size was selected because was easier to manage and it was enough to generate findings as well as to generalize the ndings to a bigger population.

he sample size was determined using *Slovene’s Formula* as expressed below;

$$n = \frac{N}{1+Ne^2}$$

here n= sample size, N= population size and e= sample probability= 0.05

= Study Population = 71 respondents

$$= \frac{71}{1+71 \times (0.05)^2}$$

$$= \frac{71}{1.1775}$$

= 60 respondents

Table 1: sample size and population in percentage

| Category | Population (N) | Sample size (n) | Sampling technique |
|-----------------------|----------------|-----------------|------------------------|
| etail Shops | 30 | 25 | Simple random sampling |
| alon Operators | 12 | 10 | Purposive sampling |
| arpenters. | 15 | 13 | Purposive sampling |
| obile money operators | 14 | 12 | Purposive sampling. |
| Grand total | 71 | 60 | |

5 Sampling techniques

Sampling is a process of selecting a few representatives from a big group (the sampling population) to become the basis for estimating or predicting facts, situations, or outcomes regarding the bigger group (Kurmar, 1999).

Stratified random sampling used in this study was divided into three strata of business owners, government officials and other community members. Each stratum represented a number of members from which the 60 representatives were selected using simple random sampling.

6 Methods of data collection and instruments

Questionnaires

A questionnaire is a reformulated written set of questions to which respondents record their answers, usually within rather closely defined alternatives. The questionnaires were used on the basis that the variables under study could not be observed for instance the views, opinions, perceptions and feelings of the respondents. The questionnaires were equally used because the information was collected from a large sample within a short period of time yet the respondents could read and write (Sekaran, 2003). The questionnaires consisted of both open and close ended questions administered to respondents of Luwafu Parish, Makindye division.

7 Data quality control

7.1 Validity

Amin (2005) defines validity as the appropriateness of the instrument. Experts in the field will be consulted about the content of instruments, ambiguity of question items and their relevancy. Validity is important in determining whether the statements in the questionnaire instrument and interview manuals are relevant to the study. Content and construct validity was obtained by the help of the supervisors input who acted as reviewer during the proposal stage of the study. According to Amin (2004), validity can be and in this case was assured by use of the Content Validity Index (C.V.I)

$$C.V.I = \frac{\text{Agreed items by all judges as suitable}}{\text{Total number of items being judged}}$$

7.2 Reliability

Reliability of data refers to whether repeating the same measurement under similar conditions yields the same results (Kumar, 1990). Amin (2005) defines reliability as the consistency of the instrument in measuring whatever it is intended to measure. The reliability of the questionnaires was improved through pretesting of pilot samples from the field which enabled the rephrasing of some questions.

8 Study variables and measurements

The independent variable for this study is “taxes” while performance of small business enterprises serves as a dependent variable. However there are other intervening variables which are assumed to affect performance of small businesses other than taxes. All these variables are clearly shown under the conceptual framework in the chapter one of this study. The scale of both taxes and performance of small businesses will be measured on a 5 point scale such as strongly disagree = 1, disagree = 2, not sure = 3, agree = 4, and strongly agree = 5.

9 Data processing, analysis and presentation

Data was collected, checked for completeness, categorized and coded and entered into a computer system where it was summarized into frequency tables.

Quantitative data was presented in the form of descriptive statistics using frequency tables. Qualitative data was sorted and graphed into themes. There after the researcher evaluated and analyzed the adequacy of information in answering the research questions through coding the data, identifying categories and parameters that emerge in the response to the variables of the study. Qualitative data was presented using narrative text.

10 Ethical consideration

It was important during the process of research for the researcher to make respondents aware that participation was voluntary and that participants were free to refuse to answer any question and to withdraw from participation at any time they were chosen.

Another important consideration involved getting the informed consent of those who were going to be met during the research process which involved interviews and observations on issues that could be dedicated to some respondents; the researcher undertakes to bear this seriously in mind.

personal privacy and confidentiality were very important since the report is public. If private information had been accessed, the confidentiality had to be maintained (Stephan P. 2002). All respondents were therefore be re-assured of this before being involved.

Accuracy and honesty during research was very important for academic research to be protected. The researcher treated the research with utmost care, in that there was no temptation to cheat and generate research results, since it jeopardizes the concept of research.

1.11 Study limitations

The researcher encountered a few limitations during the research especially when it came to intervening. They include the following;

financial challenges: the researcher faced financial challenges while carrying out the study. This however was solved through adjusting the estimated budget by minimizing expenses as much as possible. Fore stance, by doing the entire research for themselves without including any research assistance like typing among others.

language barrier: the researcher found it difficult to communicate with the multi-ethnics. This was due to a variety of languages spoken especially by the customers of the company.

rigidity of information due to competition: the researcher faced with low responses from the respondents since they were afraid that the researcher was seeking information to outcompete their organization.

reluctance to respond: some of the respondents were reluctant to give the required information, as they were uneasy and suspicious of the information to be gathered and thinking that the data might be used for other motives against them. However this was solved by letting the respondents clearly now that the research was purely for academic purpose.

CHAPTER FOUR

PRESENTATION, ANALYSIS AND DISCUSSION FINDINGS

4.0 Introduction

This research discusses research questions in view of the research objectives stated earlier in chapter one so as to improve our salient issues of the subject matter in line with survey findings and literature reviewed. In the presentation of findings, tables, graphs and figures have been used; frequencies and percentages have also been used to describe findings

4.1 Respondents by sex, age group, marital status, education levels and years spent at the in the organization

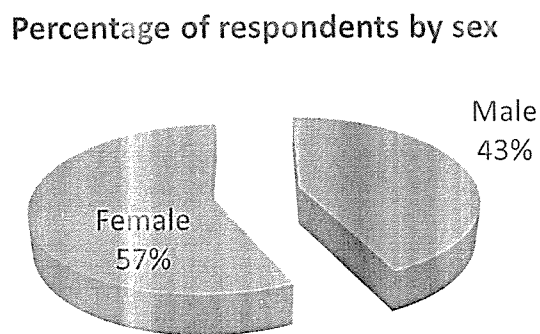
The research sought to analyse respondents basing on gender age group, marital status, education levels and years spent at the in the organization and the following tables, graphs and figures agrammatically presents the same.

Table 2: Respondents by sex category

| Gender | Frequency | Percentage (%) |
|--------|-----------|----------------|
| Male | 26 | 43 |
| Female | 34 | 57 |
| Total | 60 | 100 |

Source: *Researcher's primary data*

Fig 2: Respondents by sex



The researcher was interested in knowing gender of the respondents and it was found out that such there is relatively gender equality, more women are involved in small business activities

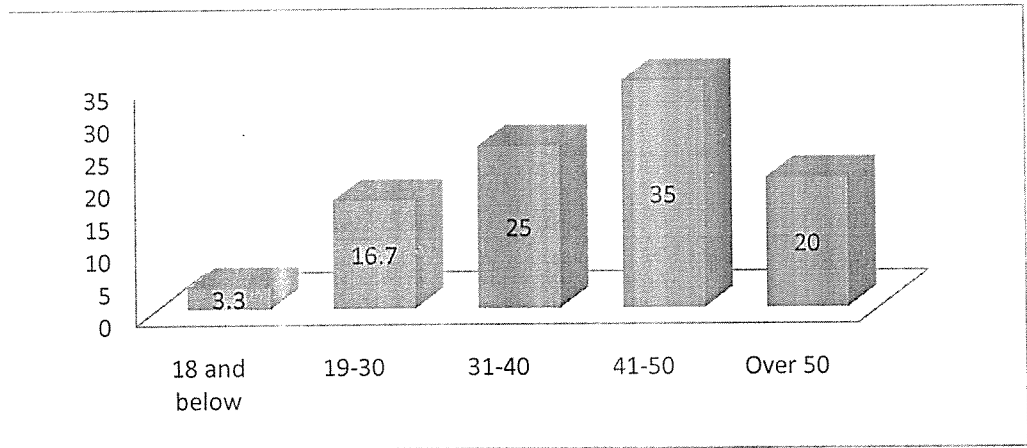
an their male counter-parts. This was proven by 57% of the total respondents being female and the other share (43%) taken by male.

Table 3: Respondents by age-group (in years)

| Age Group (years) | No. of respondents | Percentage (%) |
|-------------------|--------------------|----------------|
| 18 and below | 2 | 3.3 |
| 19-30 | 10 | 16.7 |
| 31-40 | 15 | 25 |
| 41-50 | 21 | 35 |
| Over 50 | 12 | 20 |
| Total | 60 | 100 |

Source: *Researcher's primary data*

Fig 3: Respondents by age-group (in years)



The researcher was also interested in finding out the age bracket of respondents, and it was found that those aged 41-50 years and 31-40 years took the lion's share. This was represented by 35% and 25% representing 21 and 15 respondents respectively. Those over 50 years group which represented 20% included 12 respondents. Respondents between 19 and 30 years, and those less than 18 years had the rest respondents taking 16.3% and 3.7% respectively.

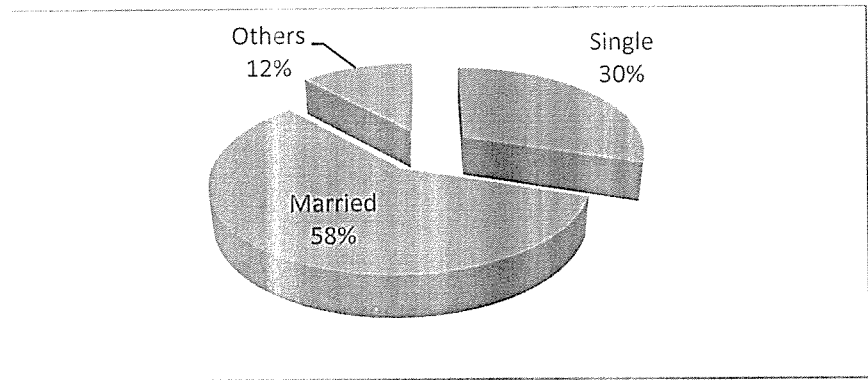
The findings of the research meant that since most of these respondents were mature, they were expected to give relatively mature data for this research, hence making it reliable.

Table 4: Respondents by Marital status

| Marital status | No. of respondents | Percentage (%) |
|----------------|--------------------|----------------|
| Single | 18 | 30 |
| Married | 35 | 58 |
| Others | 7 | 12 |
| Total | 60 | 100 |

Source: *Researcher's primary data*

Fig 4: Respondents by marital status



Research conduct showed that 35 respondents were married, 18 were single and only 7 belonged to the others group (which included widows, widowers, divorced among others). This is represented by 58%, 30% and 12% respectively as shown in the figure above.

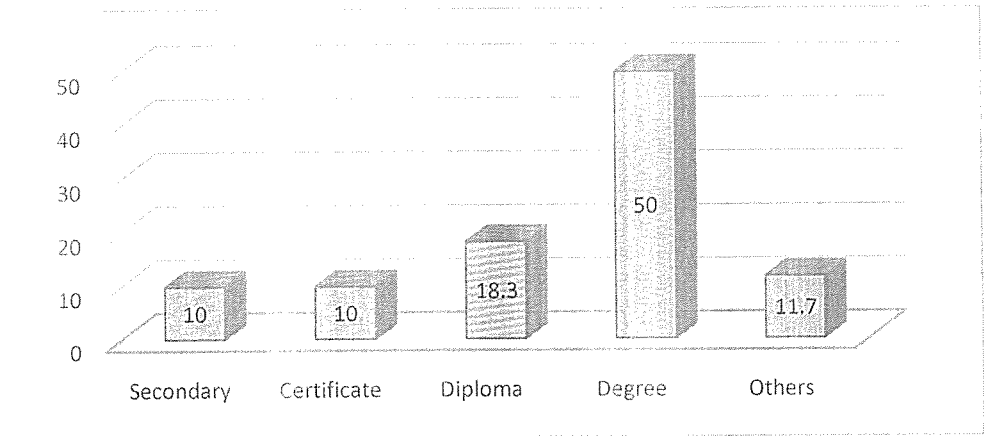
The largest number of respondents being the marrieds meant that such a group has got more responsibilities and hence they startup these small businesses to sustain their families.

Table 5: respondents by education levels

| Education level | No. of respondents | Percentage (%) |
|-----------------|--------------------|----------------|
| Secondary | 6 | 10 |
| Certificate | 6 | 10 |
| Diploma | 11 | 18.3 |
| Degree | 30 | 50 |
| Others | 7 | 11.7 |
| Total | 60 | 100 |

Source: *Researcher's primary data*

Fig 5: respondents by education levels



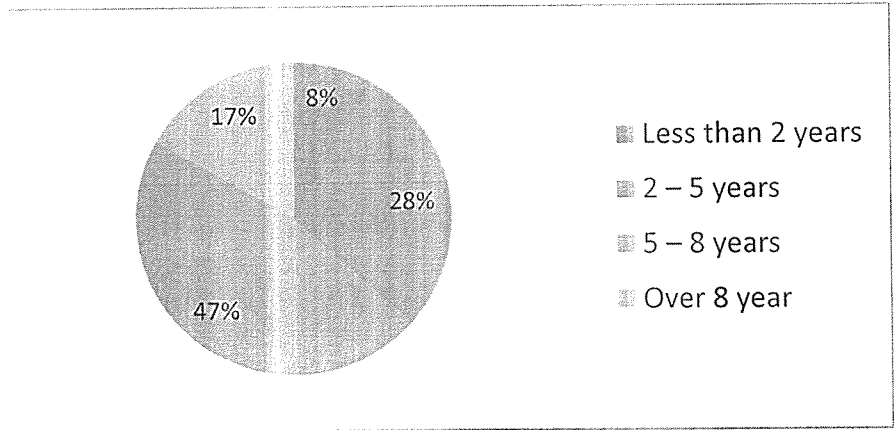
From the research conducted, degree holders represented the largest number of respondents, that is 30, representing 50%. This was followed by diploma holders with 18.3%. The others group which included postgraduates and primary leavers had 7 respondents making 11.7%. Respondents with certificates and secondary leavers had 6 representatives each scoring 10%. The indication for these findings is that most of the owners of small business are university graduates who opt for such activities not only for unemployment reasons but also practicing their entrepreneurial skills attained at school.

Table 6: Respondents by duration worked or spent in business

| Duration worked in the organization | No. of respondents | Percentage (%) |
|-------------------------------------|--------------------|----------------|
| Less than 2 years | 5 | 8.3 |
| 2 – 5 years | 17 | 28.3 |
| 5 – 8 years | 28 | 46.7 |
| Over 8 year | 10 | 16.7 |
| Total | 60 | 100 |

Source: *Researcher’s primary data*

Fig 6: respondents by duration worked or spent in business



Research carried out in Makindye division, Luwafu Parish shows that most of the respondents were experienced since they had either worked with tax collection authorities or managed small businesses for quite a long period, and this therefore would mean that data presented by them is more reliable. Such an experienced category included those who had worked for 5-8 years with a frequency of 28 respondents followed by 2-5 years with a frequency of 17 respondents representing 47% and 28% respectively. The most experienced category which had eight plus years were 10 presenting 17%, and finally the least represented group was that with less than 2 years represented by only 8% of the total number of respondents.

2 Tax compliance and performance of SMEs

The research question drafted was presented to the respondents from Luwafu Parish Makindye vision to give their independent views by ticking on the box corresponding to the questions presented to them in the table. The following is what they thought about tax policies and performance of small scale business enterprise.

Table 7: Response on Tax compliance and performance of SMEs

| Tax compliance and performance of SMEs | Measurement scale | | | | | | | | | |
|---|-------------------|-----|-----|-----|-----|-----|-----|-----|----|-----|
| | SA | | A | | N | | D | | SD | |
| | F | % | F | % | F | % | F | % | F | % |
| Ugandan tax laws favour tax payers to comply and pay tax in time. | 0 | 0 | 10 | 17 | 14 | 23 | 20 | 33 | 16 | 27 |
| Tax policies allow tax gap between small and large tax payers. | 3 | 5 | 11 | 18 | 9 | 15 | 27 | 45 | 10 | 17 |
| Most small business owners are adjusting to comply to tax. | 10 | 17 | 13 | 21 | 16 | 27 | 19 | 32 | 2 | 3 |
| Financial gains of small businesses are equivalent to financial costs. | 0 | 0 | 8 | 13 | 10 | 17 | 21 | 35 | 21 | 35 |
| The fines for non-compliance are fair to the small business tax payer. | 12 | 20 | 10 | 16 | 9 | 15 | 16 | 26 | 13 | 22 |
| Policies have been put in place to ensure that tax payers comply by paying in time. | 5 | 8 | 15 | 25 | 12 | 20 | 16 | 27 | 12 | 20 |
| The government has endeavored to sensitize tax payers to the public. | 11 | 19 | 14 | 23 | 21 | 35 | 10 | 17 | 5 | 8 |
| The public tries to comply in time. | 19 | 32 | 20 | 33 | 17 | 28 | 4 | 7 | 0 | 0 |
| TOTAL | 60 | 101 | 101 | 166 | 108 | 179 | 133 | 221 | 78 | 131 |
| AVERAGE | 8 | 13 | 13 | 21 | 14 | 22 | 17 | 28 | 10 | 16 |

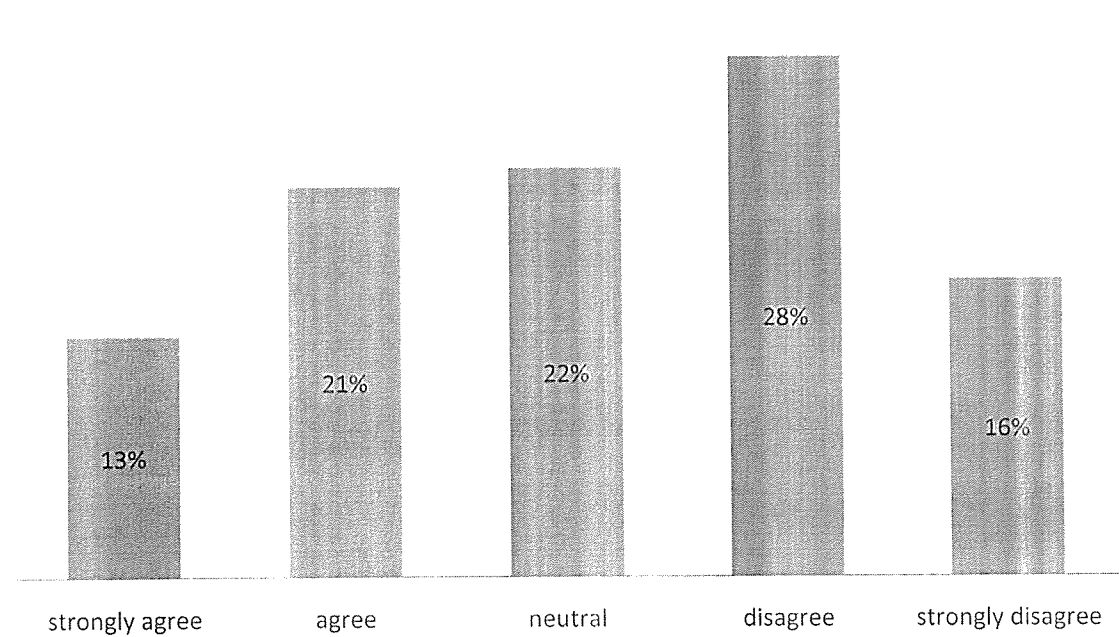
Source: researcher's primary data

Note: the figures in the table have been rounded off to the nearest whole numbers

Table 8: Response by average percentage on Tax compliance and performance of SMEs

| Level of response | Percentage |
|-------------------|------------|
| Strongly agree | 13 |
| Agree | 21 |
| Neutral | 22 |
| Disagree | 28 |
| Strongly disagree | 16 |

Figure 7: Response by average percentage on Tax compliance and performance of SMEs



From the tables and graph above, data collected shows that most of the respondents disagreed with the fact that tax compliance indicators have been followed for better performance of SMEs in Luwafu Parish Makindye division. This high percentage represented by 28% and 16% of the total respondents argue that, the tax laws and policies set by government through tax collection authorities do not favor a tax payer which lead them to default. The respondents also argue that the government has not realized why small tax payers fail to comply with tax authorities because they are usually charged heavily for fines of non-compliance. In addition to this,

spondents also say that little has been done to sensitize the public about the benefits of paying air taxes in time.

on the contrary however, some respondents were in support with the questionnaire presented to them by saying that sure issues raised in the research instruments were the positive and that the government is addressing them constantly. This was represented by 13% and 21 %. Similarly, 29% of the respondents thought that the issue of tax compliance was averagely handled by the government.

Table 9: Tax administration and performance of SMEs

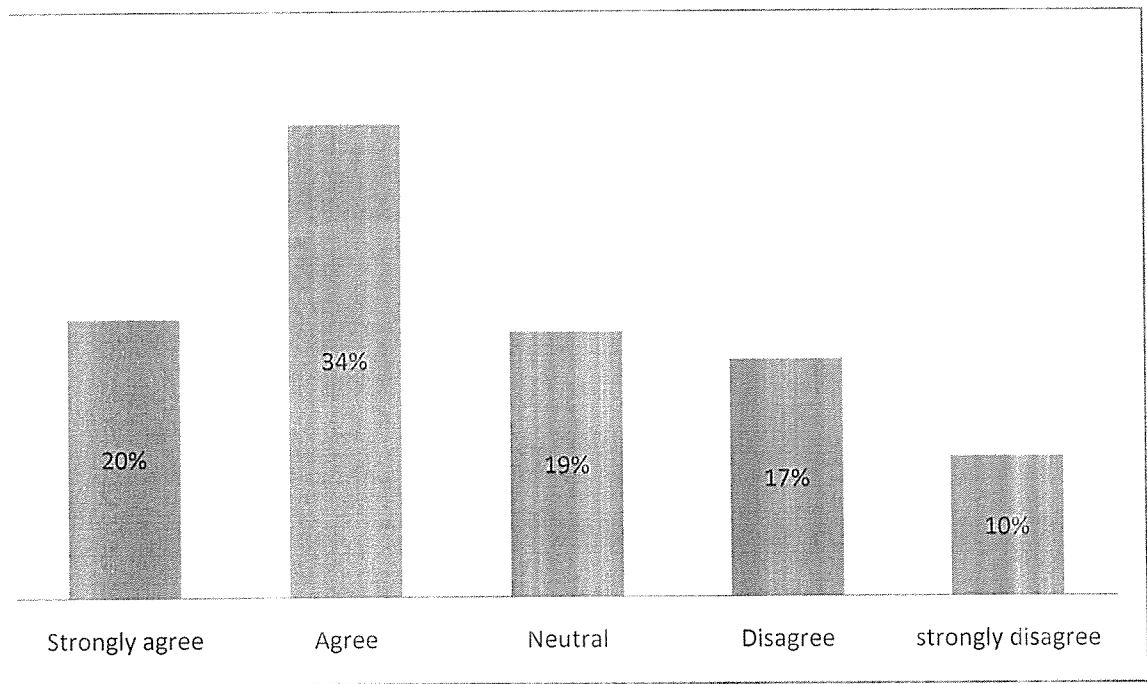
| Tax administration and performance of SMEs | Measurement scale | | | | | | | | | |
|--|-------------------|-----|-----|-----|----|-----|----|-----|----|------|
| | SA | | A | | N | | D | | SD | |
| | F | % | F | % | F | % | F | % | F | % |
| Tax administration procedures are used to identify taxpayers fare. | 11 | 19 | 18 | 30 | 14 | 23 | 9 | 15 | 8 | 13 |
| Tax authorities sensitize taxpayers on how to submit their tax liabilities. | 10 | 17 | 20 | 33 | 7 | 12 | 12 | 20 | 11 | 18 |
| Tax payers pay their liabilities in time. | 9 | 15 | 19 | 32 | 13 | 22 | 10 | 16 | 9 | 15 |
| JRA employs competent tax enforcement team. | 30 | 50 | 20 | 34 | 5 | 8 | 5 | 8 | 0 | 0 |
| Tax enforcement team are guided on how to treat taxpayers, especially in fields. | 9 | 15 | 21 | 35 | 10 | 17 | 10 | 23 | 6 | 10 |
| Tax administration ensures tax compliance by small business taxpayers. | 10 | 17 | 22 | 36 | 16 | 27 | 6 | 10 | 6 | 10 |
| The administrative costs used to collect taxes from small taxpayers are efficient. | 8 | 13 | 24 | 40 | 10 | 17 | 10 | 17 | 8 | 13 |
| Taxpayers are aware of tax liabilities. | 9 | 15 | 17 | 28 | 16 | 27 | 11 | 18 | 7 | 12 |
| TOTAL | 96 | 161 | 161 | 268 | 91 | 152 | 77 | 121 | 55 | 9267 |
| AVERAGE | 12 | 20 | 20 | 34 | 12 | 19 | 10 | 17 | 7 | 10 |

Source: researcher’s primary data

Table 10: Response by average percentage on Tax administration and performance of SMEs

| Level of response | Percentage |
|-------------------|------------|
| Strongly agree | 20 |
| Agree | 34 |
| Neutral | 19 |
| Disagree | 17 |
| Strongly disagree | 10 |

Figure 8: Response by average percentage on Tax administration and performance of SMEs



Research conducted on tax administration and small business performance shows that tax administration procedure have been relatively managed well by the tax collection authorities in Lawafu Parish, Makindye division. This is because, 54% (i.e. 20%+ 34%) of the respondents agreed with the question presented to them on the same topic. They (respondents) argue that the administrative procedures employed to identify tax payers are fairly well, and that government usually sensitize the public of tax payment procedures. Some however argue that such administrative procedures are not well implemented in a way that some of the Tax administrators harass tax payers and that they sometimes take bribes from them. These statistics were

represented by 27% (i.e. 17% and 10%) of the total respondents. 19% neutrally responded to this part of the questionnaire.

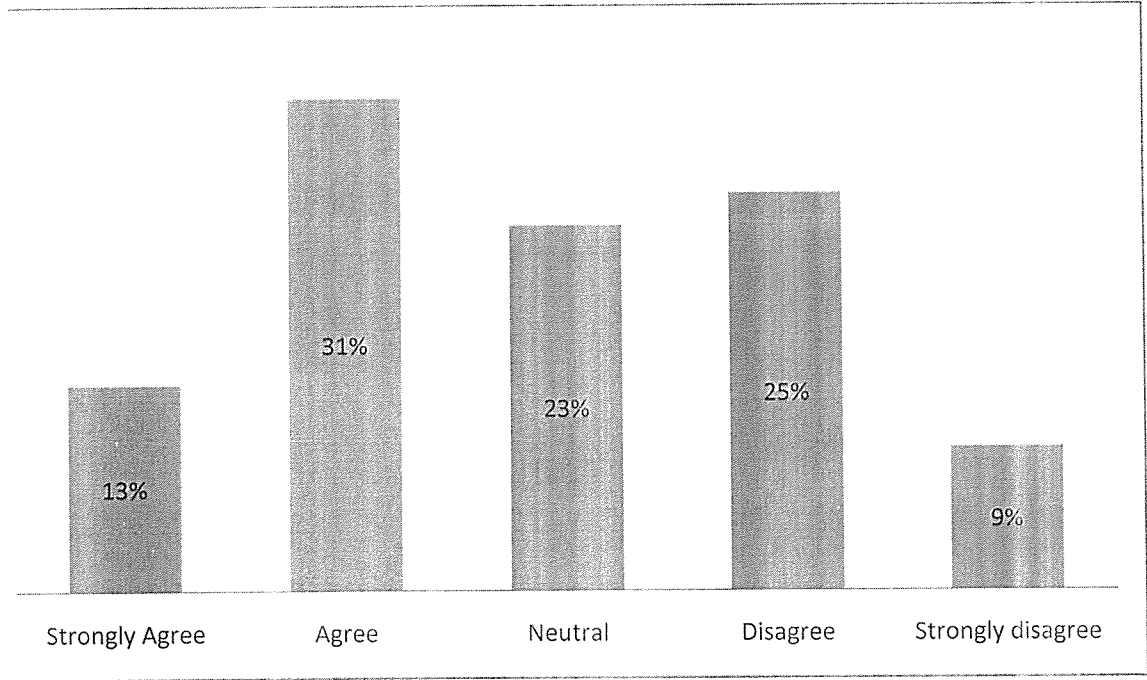
Table 11: Tax assessment and performance of SMEs

| Tax assessment and performance of SMEs | Measurement scale | | | | | | | | | |
|---|-------------------|----|-----|-----|----|-----|-----|-----|----|----|
| | SA | | A | | N | | D | | | |
| | F | % | F | % | F | % | F | % | F | % |
| Taxes of small tax payers are assessed basing on the ability to pay theory. | 10 | 17 | 20 | 33 | 11 | 18 | 11 | 18 | 8 | 14 |
| Small business owners declare all their taxable property. | 7 | 12 | 19 | 32 | 17 | 28 | 14 | 23 | 3 | 5 |
| Businesses are periodically assessed to evaluate the value of the businesses. | 4 | 7 | 14 | 23 | 18 | 30 | 20 | 33 | 4 | 7 |
| Tax administrators assess small businesses basing on their location | 10 | 17 | 20 | 33 | 14 | 23 | 10 | 17 | 6 | 10 |
| International business owners are assessed higher than local owners. | 21 | 35 | 31 | 52 | 8 | 13 | 0 | 0 | 0 | 0 |
| Business owners are aware of the procedures used. | 0 | 0 | 12 | 20 | 12 | 20 | 28 | 47 | 8 | 13 |
| There has been fairness in the process of assessment. | 0 | 0 | 19 | 32 | 17 | 28 | 17 | 28 | 7 | 12 |
| Business owners are also involved in the procedure. | 7 | 12 | 12 | 20 | 12 | 20 | 21 | 35 | 8 | 13 |
| TOTAL | 59 | 99 | 147 | 245 | 98 | 180 | 121 | 201 | 44 | 74 |
| AVERAGE | 7 | 12 | 18 | 31 | 12 | 23 | 15 | 25 | 5 | 9 |

Table12: Response by average percentage on Tax assessment and performance of SMEs

| Level of response | Percentage |
|-------------------|------------|
| Strongly agree | 13 |
| Agree | 31 |
| Neutral | 23 |
| Disagree | 25 |
| Strongly disagree | 9 |

Fig 9: Response by average percentage on Tax assessment and performance of SMEs



Similarly, the researcher wanted to find out the effect of tax assessment on performance of small business enterprises and it was found that the questionnaire on this section was positively responded too. This was represented by 13% and 31% in support of the statement in the questionnaire on the same. The respondents agreed that while assessing taxes, the government employs procedures that allow affordability of tax payers and they also agreed with the fact that high value businesses and international business owners are charged higher than businesses of lower values. They also say that the assessment authorities base on location to value for tax that a

business owner is supposed to pay, in that those located in urban are charge higher than those in remote areas. On contrary however, some respondents argue that some of these assessment procedures have not yielded enough simply because most business owners do not declare all they have so as taxes could be in their favor.

CHAPTER FIVE

SUMMARY, CONCLUSION AND RECOMMENDATIONS

1 Introduction

This chapter presents the summary of findings from respondents, conclusion of facts and recommendations in the line with the study objectives and research questions.

2 Findings

2.1 Findings on tax compliance and small business performance.

Research conducted on tax policies shows that there is a positive relationship between tax compliance and performance of small business enterprises in Luwafu Parish, Makindye division. The proof of this is the response from the respondents consulted while carrying out this research, who urged that it is the poor tax policies employed by government which lead to poor performance of small business not only in Luwafu Parish, Makindye division but also the country at large, some of these poor policies which lead to non-compliance include unfavorable tax laws, failure to involve all stakeholders while formulating tax policies, little sensitization to the public about dangers of evading or avoiding taxes, unequitable tax policies among others.

2.2 Findings on tax administration and small business performance.

The researcher also wanted to find out whether tax administration would have an effect on performance of small scale business enterprises, and it was found out that the effect was strong. In this sense the researcher found that tax collectors usually storm and close off peoples' businesses without giving any notice.

They (respondents) also say that little is done to let them know of when, where and how to pay these taxes. The other issues raised upon this section of research include unprofessional manner in which tax administrators handle business owners, high costs used to collect these small taxes, and little knowledge availed to tax payers of how much liabilities they have to submit with tax authorities among others.

1.3 Findings on tax assessment and small business performance.

Furthermore, the researcher conducted research seeking to find out the effect of tax assessment on performance of small business enterprises and it was found out that the former had a great impact on the latter. This view of this, respondents urged that much as the government has labored to ensure equality in taxation through progressive tax rates, this has just been in theory rather than practical. This is because, respondents think that high rates of taxes have been imposed on small businesses which leave them with less or no profits.

Similarly, the respondents also argued that the government does not involve them during assessment of which tax they should charge small businesses, a factor that limits involvement. The effect of this is that some businesses are forced to pay higher than they can hence leading to non-compliance through tax avoidance and evasions. This may sometimes lead to business collapsing.

Another important issue that was raised by tax authority respondents is that during tax assessment the owners of small business enterprises do not declare their true value of their businesses a factor that leads to under-assessment.

2 Conclusion

2.1 Conclusion on tax compliance and small business performance.

As one of the objectives for this research, the researcher was seeking to determine the effect of tax compliance on performance of small business enterprises in Luwafu Parish, Makindye Division and basing on the findings above, we can conclude that there is a significant effect among the two variables. This is because when tax policies are favorable to a tax payer, they consider it to be fair which will lead them to pay their liabilities in time. A fair tax policy is the one that allows a tax payer to pay that tax liability that is not too high or too low compared to the value of their businesses. In this case, a fair tax would allow tax payers to submit their tax liabilities and remain with income for operational expenses as well as profit.

It is also enough to conclude that a tax payer will always comply easily to submit their liabilities when the policies set allow high value business to pay a higher tax than low value business. This

because a tax payer views this as fair hence complying with such policies. Similarly, the performance of small businesses has been affected by low sensitization services from the government, in that little has been done to inform people about the implications of non-compliance to the economic development of the country.

2.2 Conclusion on tax administration and small business performance.

In a similar manner, the researcher conducted research in view of determining the effect of tax administration on small business performance and it is at this point we conclude that the effect is great. This conclusion is evidenced by the fact that there should be a relatively fair administrative procedures that allow small tax payers to submit their tax liabilities with ease. Such administrative procedures would include sensitizing the about how much tax, where to pay, and why such tax should be paid. This would allow tax payers to get early information about their liabilities so as they can know when to pay without affecting the business.

We can also conclude that it is a trained and competent tax force team that will handle tax payers with great care to avoid complaints of corruption and bribery. This follows a complaint by small business owners that some of the collection officials ask money from them so as they can leave their businesses open even if they haven't paid their tax dues.

It is also worth noting that if administrative costs employed by tax authorities outweigh revenues collected, the incense of benefit will be lost. It is therefore upon this fact that the government considers employing administrative policies that are cost reduction so as the tax collected from these small businesses can be important for the public.

2.3 Conclusion on tax assessment and small business performance.

From the research conducted on tax assessment and performance of small businesses, we can finally conclude that if an assessment of business is properly done, a tax payer will equally pay their liabilities easily and in time when ensuring great performance for their businesses. This is because if small businesses' value is assessed basing on ability to pay, a tax payer will not get complications in paying tax because it would be within their reach. This would allow great performance of a small business.

also conclusive enough to say that if owners of small businesses declare all they own in determining business value during assessment, issues pertaining undervaluation would not affect them. Similarly, an involvement of all stakeholders including tax payers during assessment of all businesses would allow taxpayers to raise their grievances so as they to be resolved at an early stage. This would also allow small tax payers to raise policies that would allow them to comply by submitting their liabilities in time.

3 Recommendation.

3.1 Recommendations on tax compliance and small business performance.

Lastly, the research wishes to suggest recommendation basing on the findings stated above.

To begin with, the researcher suggests that the government or tax collection authorities set favorable policies that are fair to the tax payer so as they could be relatively perceived as fair, an issue that would limit tax avoidance and evasions.

Similarly, the government needs to set up a sensitization system that is meant to inform small business owners of the importance of submitting their tax liabilities in time. This will enable them (small tax payers) to plan for their funds. In addition to this the government needs to know why some tax payers may defer to comply with their tax policies and action put in place to solve such raised issues. This would help small businesses in a way that they and the government will come into mutual agreement.

Additionally, it is recommended that the government revises their policies for non-compliance which involve high charges and sometimes dragging the small business owners to courts of laws. This factor leaves the business in a great dander as the would-be money to develop the business is paid as fines. On the same point also, the tax payers are recommended to submit their tax liabilities in time so as to avoid similar challenges.

3.2 Recommendations on tax administration and small business performance.

In the case of tax administration, the researcher wishes to recommend that the government employs policies that allow only qualified staff to be able to effectively carryout proper

ministration procedures. This would reduce the allegations which have been linked with small business tax payers conniving with tax collectors in the name of bribes.

Additionally, from the findings generated on the same topic, the researcher recommends that all taxpayers themselves should adapt a habit of remitting their liabilities in time to avoid this could be scuffles with tax representative teams. This would also strengthen the relationship between the tax payer and tax collection authorities.

In order to improve the performance of small businesses in Luwafu Parish, Makindye division, the researcher also suggests that a general sensitization by government to small business tax payers of which taxes and where they are supposed to remit it in a timely manner so as to avoid closures of these businesses as this might lead to losses as a result of failure to open up when their businesses are closed.

3.3 Recommendations on tax assessment and small business performance.

Based on the findings on tax assessment and performance of small businesses in Luwafu Parish, Makindye division, the researcher would wish to recommend that;

There should be a stakeholder involvement during assessment of small businesses for tax purposes. The researcher believes that this would allow setting policies which favors both tax collectors/government and the taxpayer. It is believed that if a taxpayer is involved during an assessment, they will raise issues which they think will hinder their businesses, hence giving a chance to generate solutions there and then.

Another recommended suggestion would be assessing small businesses basing on their ability to pay. It has already been found out that in most cases tax authorities dictate the rates of taxes which small businesses have to remit to the government, which sometimes are in excess of their reach. If therefore these businesses' value was assessed basing on their capabilities, it is believed that they would perform fairly well since some of the funds are withheld in the business for re-investment.

Lastly, the government should always carry out periodical business review which are meant to assess which businesses have deteriorated and which ones have improved in terms of value so as

by charge taxes basing on performance of that given period. This would reduce the challenges businesses dropping in value and still remit the same amount of taxes.

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APPENDIX I

QUESTIONNAIRE TO THE RESPONDENTS OF SMALL BUSINESS OWNERS IN LUWAFU PARISH

Dear respondent,

I am Ssekisambu Paula student of Kampala international university undertaking a Bachelor's degree in Business Administration. Currently am carrying out a research study on tax policies and performance of small and medium enterprises in Uganda as part of the requirement for award of bachelors Degree of business Administration of Kampala international university. This questionnaire is therefore intended to seek information on the above subject matter. The information is purely for academic purpose and all the answers will be handled with utmost confidentiality. I therefore humbly request that you complete this questionnaire correctly in the spaces provided or options given. (Please tick the appropriate answers where options are given).

SECTION A

General information.

Sex

Male ☐ ii) Female ☐ iii) others, specify.....

Age group

i) 18 and below ☐ ii) 19-30 ☐ iii) 31-40 ☐ iv) 41-50 ☐ v) 50 and above ☐

Marital status

i) Single ☐ ii) married ☐ iii) others, specify.....

Education background

i) Secondary ☐ ii) Certificate ☐ iii) Diploma ☐ iv) Degree ☐ Others ☐

Occupation

Duration (in years) of work at the company

i) Less than 2 years ☐ ii) 2-5 years ☐ iii) 5-8 years ☐ iv) over 8 years ☐

In the sections below, you answer by choosing the following options.

- Strongly Agree
- A- Agree
- Neutral/ Not Sure
- D- Disagree

SECTION B: TAX COMPLIANCE AND PERFORMANCE OF SMALL BUSINESS ENTERPRISES

| Tax compliance and performance of SMEs | Measurement scale | | | | |
|--|-------------------|---|---|---|----|
| | SA | A | N | D | SD |
| Indian tax laws favour tax payers to comply and pay tax in time. | | | | | |
| Indian policies allow tax gap between small and large tax payers. | | | | | |
| Most small business owners are adjusting to comply to tax. | | | | | |
| Financial gains of small businesses are equivalent to financial costs. | | | | | |
| The fines for non-compliance are fair to the small business tax payer. | | | | | |
| Indian policies have been put in place to ensure that tax payers comply by paying in time. | | | | | |
| The government has endeavored to sensitize tax payers to the public. | | | | | |
| The public tries to comply in time. | | | | | |